

# Land Use & Natural Resources Steering Committee Friday, April 29, 2022

Agenda updated 4/28/2022

# Welcome/Introductions

Chair: Commissioner Mike Freeman, Weld County Vice Chair: Commissioner Matt Scherr, Eagle County

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# Bill on the Horizon

- Update on the Colorado Fire Commission Recommendations
  - o <u>View Recommendations</u> Overview
  - o <u>View Recommended Items to Address in Minimum Code & Additional Considerations</u>

# Legislation with Updates (3 Bills)

	HB22-1218, Resource Efficiency Buildings Electric Vehicles			
H-Spon	Valdez, A. S-Spon			
Summary	Section 1 of the bill relocates existing statutes that require contractors to offer certain resource			
	efficiency options when constructing certain buildings. Section 1 also requires commercial			
	buildings and multifamily residences to include electric vehicle charging for at least 10% of the			
	parking spaces if the building is 25,000 square feet or more or if the building is part of a project			
	that is 40,000 square feet or more of floor space in more than one building, with a total of 25 or			
	more sets of living quarters or commercial units among all the buildings. These buildings must also			
	have:			
	• The space in the electrical facilities to increase electric vehicle charging to 50% of the			
	parking spaces; and			
	• Conduit run to increase electric vehicle charging to 50% of the parking spaces.			
	Section 3 requires a master electrician to follow these requirements when planning, laying out, and			
	supervising the installation of wiring in a building. Section 4 requires an architect to follow these			
	requirements when planning, drafting plans for, and supervising the construction of a building.			
	Continuing education requirements are put in place to educate master electricians and architects			
	about these requirements.			
Status	Senate Second Reading Laid Over to 05/02/2022 - No Amendments			
Position	Monitor			

	HB22-1355, Producer Responsibility Program for Recycling			
H-Spon	L. Cutter	S-Spon	K. Priola & J. Gonazles	
Summary	On or before June 1, 2023, the exec	utive director (executive	e director) of the Colorado department	
	of public health and environment (department) must designate a nonprofit organization			
	(organization) to implement and manage a statewide program (program) that provides recycling			
	services to covered entities in the state, which are defined as residences, businesses, schools,			
	government buildings, and public pl	laces. The program is fu	anded by annual dues (producer	
	responsibility dues) paid by produce	ers of products that use	covered materials (producers). Covered	

materials are defined as packaging materials and paper products that are sold, offered for sale, or distributed in the state.

The bill creates the producer responsibility program for statewide recycling advisory board (advisory board) that consists of members who have expertise in recycling programs and are knowledgeable about recycling services in the different geographic regions of the state.

Prior to the implementation of the program, the organization must:

- On or before September 1, 2023, hire an independent third party to conduct an assessment of the recycling services currently provided in the state and the recycling needs in the state that are not being met (needs assessment);
- On or before April 1, 2024, report the results of the needs assessment to the advisory board and the executive director; and
- On or before February 1, 2025, after soliciting input from the advisory board and other key stakeholders, submit a plan proposal for the program (plan proposal) to the advisory board and executive director.

The plan proposal will initially cover recycling services only for residential covered entities. The plan proposal must:

- Describe how the organization will meet certain convenience standards and statewide recycling, collection, and postconsumer-recycled-content rates (rates);
- Establish a funding mechanism through the collection of producer responsibility dues that covers the organization's costs in implementing the program and the costs of the department in overseeing the program;
- Establish an objective formula to reimburse 100% of the net recycling services costs of public and private recycling service providers (providers) performing services under the program;
- Provide a list of covered materials (minimum recyclable list) that providers performing services under the program must collect to be eligible for reimbursement under the program;
- Set minimum rate targets that the state will strive to meet by January 1, 2030, and January 1, 2035, and describe how the state can meet increased rates after 2035; and
- Describe a process and timeline, beginning no later than 2028, to expand recycling services to applicable nonresidential covered entities.

As part of the program, the organization must:

- Utilize and expand on providers' existing recycling services to provide statewide recycling services at no charge to covered entities for all covered materials on the minimum recyclable list;
- Develop and implement a statewide education and outreach program on the recycling and reuse of covered materials;
- Contract with an independent third party to conduct an annual audit of the program; and
- Submit an annual report to the advisory board and the executive director describing the progress of the program (annual report).

Effective July 1, 2025, a producer may not sell or distribute any products that use covered materials in the state unless the producer is participating in the program or, after January 1, 2029, as set forth in an additional producer responsibility program that has been approved by the executive director.

The advisory board has the following duties:

• Advise the organization on the needs assessment;

	Review the needs assessment;
	<ul> <li>Review the plan proposal and make recommendations to the executive director regarding its approval or rejection;</li> </ul>
	<ul> <li>Review any necessary amendments to the program, make recommendations on the amendments to the organization, and then make recommendations to the executive director regarding approval or rejection of the amendments;</li> </ul>
	Review the annual report submitted by the organization; and
	• Consult with the organization on the development and updating of the minimum recyclable list.
	The bill establishes an administrative penalty for the organization's or a producer's violation of the relevant statutes and rules. The collected penalties are deposited into the recycling resources economic opportunity fund.
	View summary of revisions from draft.
Status	House Committee on Appropriations Refer Amended to House Committee of the Whole
Position	Amend
	CCI is seeking amendments to support existing efforts to provide more flexibility to agricultural producers that must participate in the Producer Responsibility Organization, and to explore additional provisions to ensure haulers provide necessary information to local governments.

	HB22-1362, Building Greenhouse Gas Emissions		
H-Spon	T. Bernett & A. Valdez S-Spon C. Hansen & F. Winter		
Summary	The bill requires the Colorado energy office (office) to identify for adoption 3 sets of model code		
	language:		
	Model electric and solar ready code language;		
	Model low energy and carbon code language; and		
	Model green code language.		
	On or before January 1, 2025, municipalities, counties, the office of the state architect, the division of housing, and the division of fire prevention and control shall adopt and enforce an energy code that achieves equivalent or better energy performance than the 2021 international energy conservation code and the model electric and solar ready code language identified for adoption by the office.		
	On or before January 1, 2030, municipalities, counties, the office of the state architect, the division of housing, and the division of fire prevention and control shall adopt and enforce an energy code that achieves equivalent or better energy and carbon emissions performance than the model low energy and carbon code language identified for adoption by the office.		
	In the event of a conflict between the 2021 international energy conservation code, the 2024 international energy conservation code, or any of these 3 sets of model code language and either the Colorado plumbing code or the national electric code, the Colorado plumbing code or the national electric code prevails.		
	The bill creates 2 primary grant programs:		
	The building electrification for public buildings grant program to provide grants to local		
	governments, school districts, state agencies, and special districts for the installation of		
	high-efficiency electric heating equipment; and  www.ccionline.org		

The high-efficiency electric heating and appliances grant program to provide grants to local governments, utilities, nonprofit organizations, and housing developers for the installation of high-efficiency electric heating equipment in multiple structures within a neighborhood. The bill establishes the clean air building investments fund, a continuously appropriated cash fund, to fund the creation, implementation, and administration of both of these grant programs. The bill also requires the following transfers from the general fund: \$3 million to the energy fund created for the Colorado energy office to issue grants and provide training related to the 2021 international energy conservation code, electric and solar ready codes, and low energy and carbon codes; \$10 million to the clean air building investments fund for the creation, implementation, and administration of the building electrification for public buildings grant program; and \$12 million to the clean air building investments fund for the creation, implementation, and administration of the high-efficiency electric heating and appliances grant program. House Second Reading Laid Over Daily - No Amendments Status Position Amend CCI is seeking amendments to secure additional resources and financial support for training, technical assistance, adoption, and enforcement of mandated codes. The bill provides \$2 million in competitive grants to local governments for these purposes, but this funding is short of the need and does not provide ongoing help. Furthermore, CCI is seeking an amendment to make consideration of affordability more robust, and to secure more flexibility to support local government implementation of these insufficiently funded mandates.

# **Legislation for Updates**

	HB22-1132, Regulation And Services For Wildfire Mitigation			
H-Spon	R. Holtorf	S-Spon	L. Liston	
Summary	The bill requires any person planning to conduct a controlled burn on private property to provide			
	notice to the fire department that services	the area where the burn would	ld be conducted. The bill	
	gives fire departments the authority to dete			
	person can conduct a controlled burn. The	e bill specifies that no person	is exempt from complying	
	with any other applicable local, state, or federal laws pertaining to open burning.			
	The bill allocates funding for the purchase of a mobile driver simulator unit to be used to train first			
	responders to drive in emergencies.			
Status	House Committee on Appropriations Refe	er Amended to House Comm	nittee of the Whole	
Position	Amend			
	CCI is seeking an amendment to ensure the bill's controlled burn notice requirements do not			
	conflict with local notice procedures.			

#### Past Legislation for Reference

HB22-1007, Assistance Landowner Wildfire Mitigation				
H-Spon D. Valdez & M. Lynch S-Spon P. Lee & C. Simpson				
Summary	This is a priority bill from the Wildfire Matters Interim Review Committee that establishes a new			
	grant program administered by the Colorado State Forest Service (CSFS) available to local			
	governments, tribal agencies or nonprofit organizations for outreach & education projects to			

	landowners in high wildfire hazard areas. Grant applications that CSFS evaluates as having a larger potential impact would be prioritized.
	Beginning in 2030, the bill repeals an existing income tax <i>deduction</i> available to offset a landowner's costs from wildfire mitigation measures, and creates a new state income tax <i>credit</i> available beginning in 2023 to landowners with a federal taxable income at or below \$120,000 to reimburse 25% of mitigation costs, up to \$625 in any taxable year. Wildfire mitigation measures include creating defensible space, establishing fuel breaks, thinning woody vegetation, prescribed burns, chipping, etc.
Status	Introduced In Senate - Assigned to Finance
Position	Support

	<u>HB22-1011</u> , Wil	dfire Mitigation I	ncentives for Local Govern	ments	
H-Spon	-Spon L. Cutter & M. Snyder S-Spon P. Lee & T. Story				
Summary	This bill is being brought forward by Healthy Air and Water Colorado (HAWC) and establishes a new grant program administered by the Colorado State Forest Service to provide state match dollars to local government revenue sources (tax, mill levy, or voter approved permanent retention of excess revenue) or long-term programs and projects that are dedicated to wildfire mitigation (funding projects creating fuel breaks, forest thinning, fire fuel removal, landowner outreach and education, etc.). A local government can apply for and receive a grant before having a dedicated revenue stream if local voters approve a ballot issue creating the revenue source in the same year				
0	the grant is awarded.  House Committee on Appropriations Refer Amended to House Committee of the Whole				
Status		appropriations Ref	er Amended to House Comm	uttee of the Whole	
Position	qualify for grants by de-	monstrating an exis	at local governments without sting local program, project, o ons) dedicated to wildfire miti	or other funding mechanism	

	HB22-1012, Wildfire Mi	tigation & Recovery		
H-Spon	D. Valdez & L. Cutter	S-Spon	P. Lee & J. Ginal	
Summary	This bill is being brought forward by Health	This bill is being brought forward by Healthy Air and Water Colorado (HAWC) and establishes a		
	new grant program administered by the Colo	orado State Forest Service to	o provide state match	
	dollars to local government revenue sources	(tax, mill levy, or voter app	roved permanent retention	
	of excess revenue) or long-term programs an	nd projects that are dedicate	ed to wildfire mitigation	
	(funding projects creating fuel breaks, forest	thinning, fire fuel removal,	landowner outreach and	
	education, etc.). A local government can app	oly for and receive a grant be	efore having a dedicated	
	revenue stream if local voters approve a ballot issue creating the revenue source in the same year			
	the grant is awarded			
Status	Introduced In Senate - Assigned to Finance			
Position	Support			
	An amendment was adopted to fold the initi			
	and Wildfire Risk Mitigation (FRWRM) Gran			
	recipients to ensure projects are performed in	in a manner that minimizes	the amount of carbon	
	released into the atmosphere was removed.			

	<u>HB22-1104</u>	, Powerline Trails	
H-Spon	A.Boesenecker	S-Spon	K. Priola & J. Bridges
Summary	The bill seeks to promote the development of recreational trails in electric transmission corrie (powerline trails) throughout the state by requiring transmission providers to notify public en (the state and local governments) when there is an opportunity to build a powerline trail. Not would include informational resources on powerline trails (design options, safety requirement examples of existing powerline trails in the state). The construction of any powerline trail is u the local government—the bill does not require any county to build, allow or consider a power trail.		
			ntract with public entities (the state, local for the construction of powerline trails.
	As amended, the bill makes clear that to other facility in their rights-of-way, and transmission line right-of-way are not including the transmission right-of-way	d that landowners wi	th property adjacent to or inclusive of a ess to any portion of their property,
	1 1	struction of new pow	to also require electric public utilities in verline trails and with the requirement to e trails;
	Requires the Colorado electric transmission authority (CETA) to arrange for the continuation of any existing powerline trail contracts before entering into a project or divesting a facility; and requires the CETA to give priority for project solicitations to electric utilities and other entities the demonstrate an interest in continuing or creating a powerline trail.		
Status	Governor Signed		
Position	An amendment was adopted to (1) strict transmission operators are not required specify that landowners with property are not required to allow access to any of-way, (4) strike the allowance for transmission.	d to allow a trail or o adjacent to or inclus portion of their pro	ther facility in their rights-of-way, (3) ive of a transmission line right-of-way perty, including the transmission right-

	<u>HB22-1151</u> , Turf Re	placement Program	
H-Spon	M. Catlin & D. Roberts	S-Spon	J. Bridges & C. Simpson
Summary	The bill requires the Colorado water conservation provide financial incentives for the voluntal landscaping (turf replacement program). To plant-management practice that emphasize governments, certain districts, Native American turf replacement programs may apply to the replacement programs. The board will commore turf replacement programs in areas we	ary replacement of irrigated the bill defines water-wise lands using plants with lower waterican tribes, and nonprofit one board for money to help fatract with one or more third	urf with water-wise dscaping as a water- and ter needs. Local rganizations with their own inance their turf parties to administer one or
Status	House Committee on Agriculture, Livesto		
Position	Support		

	HB22-1242, Regulate Tiny Home Manufacture Sale & Install
H-Spon	C. Kipp & T. Exum S-Spon J. Ginal & D. Hisey
Summary	HB 1242 is being initiated by Larimer County and seeks to create a legal pathway for permanent occupancy of tiny homes by establishing a state regulatory regime in a manner that upholds structural, fire, electrical, and gas safety. The bill creates a class for tiny homes to be regulated in a similar way as factory-built structures and manufactured homes. It defines tiny homes for permanent residential use, and adds tiny homes to the scope of authority of the Division of Housing and State Housing Board.
	The bill adds two tiny home industry representative, and one energy conservation specialist, to the advisory committee that assists the State Housing Board in promulgating standards for tiny home manufacture and connection to utilities. The bill specifies that the Board can adopt a national or international standard once one is created and can modify that standard as needed. The Board is directed to regulate the foundation for manufactured homes and factory-built structures where no construction standards exist.
	The bill allows local governments to require inspection of a tiny home installed prior to a state standard, and allows local governments or the state electrical or plumbing inspector (where there is no such local inspection) to approve the connection to electrical and plumbing. The bill makes clear that local governments have the authority to approve connections of tiny homes that comply with the bill's provisions.
	The bill declares the sale or installation of a tiny home out of compliance with the bill a deceptive trade practices, subject to damages in a lawsuit, a class 1 misdemeanor, and civil penalties up to \$50,000 per violation.
	Finally, the bill also folds tiny homes into the mobile home park regulatory regime related to notice requirements, lease termination limits and requirements, security deposit regulations, entry fee prohibitions, antitrust prohibitions, selling fee prohibitions, kickback prohibitions, retaliation prohibitions, regulation of how and if park rules are established, a right of first refusal when the owner wants to sell the mobile home park, a peaceful enjoyment right, and remedy provisions. Tiny homes are added to the current sales and use tax exemption that applies to manufactured homes.
Status	Introduced In Senate - Assigned to Business, Labor, & Technology
Position	Support

SB22-002, Resources for Volunteer Firefighters						
H-Spon		L. Cutter & P. Will	S-Spon	J. Ginal & T. Story		
Summary	Wildfire Matters Review Committee. The bill allows fire departments, including fire protection districts and volunteer fire departments, to be compensated from state funding sources for wildland fire suppression activities conducted in the fire department's jurisdiction if the fire department relies primarily or solely on volunteer firefighters, the fire exceeds the department's capacity to extinguish or control, and the period of mutual aid has ended. The fire department must use money received to compensate volunteer firefighters in accordance with guidelines adopted by the division of fire prevention and control (division) in the annual wildfire preparedness plan. Boards of county commissioners are authorized to reimburse fire departments from county funds for wildland fire suppression activities conducted within the fire department's jurisdiction in the same circumstances.					

The bill amends the existing local firefighter safety and disease prevention fund (fund) to require the division to give priority in awarding grants to governing bodies and volunteer fire departments that:

- Have lost tax revenues as a result of decreased assessment values due to a wildland fire within their jurisdiction in the previous 5 years;
- Rely solely or primarily on volunteer firefighters and serve communities affected by wildland fires; or
- Demonstrate the greatest need for additional funding to ensure the safety of volunteer and seasonal firefighters.

In addition, money in the fund may be used to reimburse a multiple employer behavioral health trust (trust) for the direct costs of providing a behavioral health care to firefighters. In fiscal year 2022-23, the reimbursement to a trust is limited to \$1 million. In subsequent years, the fire service training, certification, and firefighter safety advisory board makes recommendations on the amount that should be used for this purpose.

The division is also authorized to directly purchase distribute equipment and pay for training for governing bodies and volunteer fire departments without requiring a grant application. The general assembly is required to annually appropriate \$5 million to the fund and may appropriate additional money as necessary to meet the needs of governing bodies and volunteer fire departments. The division is required to submit an annual report on expenditures from the fund to the wildfire matters review committee or a successor committee. On or before September 1, 2032, the staff of the joint budget committee is required to report on whether the amount of the annual appropriation should be adjusted based on current needs. An entity that employs firefighters, including volunteer firefighters, is required to participate in a trust to provide behavioral healthcare services to its firefighters. The division is required to reimburse the trust for its direct costs, and if the available funding is insufficient, the requirement for employers to participate becomes optional. The trust is required to provide a program of basic services to firefighters for the prevention, diagnosis, and initial treatment of emotional, behavioral, or mental health disorders. The services are provided primarily on an outpatient basis, including telephonically or remotely. The trust is authorized to further define the services and benefits available and to adopt policies and procedures for the administration of the trust. The trust is required to report, together with the division, to the wildfire matters review committee on the extent to which the program is meeting the behavioral health-care needs of firefighters, the ongoing funding needs of the trust, and any other changes that are necessary to more effectively meet the behavioral health-care needs of firefighters.

# Status Position

House Third Reading Laid Over Daily - No Amendments

n Support

An amendment was adopted to remove the Emergency Fire Fund as a reimbursement source, since this is a county-funded source. CCI worked with bill sponsors on the added provisions creating a trust to fund mental health services for firefighters. An amendment is expected to ensure no mandatory financial contributions from local governments.

SB22-015, Douglas County On Urban Drainage Flood Control District							
H-Spon	B. Titone	S-Spon	C. Holbert				
Summary	The bill adds to the board of directors of the urban drainage and flood control district one director from Douglas county to be appointed by the governor as with existing director appointments representing various counties.						
Status	House Third Reading Passed - No.	Amendments					
Position	Governor Signed						

SB22-110, Equip Wind Turbine Aircraft Detection Lighting System							
H-Spon	R. Pelton	S-Spon	J. Sonnenberg & C. Kolker				
Summary	The bill requires that, an owner or operator of a new wind-powered energy generation facility						
	(facility), for which vertical construction of the first wind turbine included in the facility begins on						
	or after April 1, 2022, and that is required to obtain a land-use permit from a local government,						
	install light mitigating technology (technology) at the facility. The bill defines technology as a						
	sensor-based system that is designed to detect approaching aircraft, that keeps the lights off when						
	it is safe to do so, and that meets federal aviation administration (FAA) requirements. An owner of						
	operator of a facility is responsible for obtaining FAA approval for the installation of approved						
	technology and may request from the governing body of the local government an extension of						
	time up to twenty-four months if the owner or operator can demonstrate that, despite its commercially reasonable efforts, the technology was not available within the time frame afforded. The board of county commissioners in the county in which a facility is located may adopt and						
	enforce an ordinance or resolution to authorize the board to impose civil penalties of \$1,000 per						
	day against a facility owner or operator if t	he board determ	ines that the owner or operator has				
	failed to comply with the bill.						
Status	Senate Considered House Amendments - 1	Result was to No	ot Concur - Request Conference				
	Committee						
Position	Support						

SB22-114, Fire Suppression Ponds Water Rights						
H-Spon	M. Catlin & D. Roberts S-Spon T. Story & D. H	Iisey				
Summary	This is a CCI-priority bill that establishes a process for Boards of County Commissioners to apply to the State Engineer for the designation and preservation of fire suppression ponds.  At a minimum, the bill requires that fire suppression ponds:  - Be in existence as of 1972  - Only have decreed storage rights if those rights are limited to use within the pond (like livestock or wildlife watering) or other non-consumptive uses  - Not be included in a decreed plan for augmentation, an appropriate right of exchange, or a state-approved substitute water supply plan  - Not exceed 6 surface acres					
	Additional criteria for ponds will be developed through rule by the Division of Fire Prevention and Control to consider firefighting related factors, such as location, accessibility, and infrastructure requirements.  The bill authorizes a Board of County Commissioners to apply to the State Engineer for the designation of a fire suppression pond with the following steps:					
	1. Consult with local fire district on which ponds to evaluate as potential fire suppre ponds	ession				
	2. Provide notice to the State Engineer on location and approximate size of ponds to evaluated	that will be				
	3. Conduct a local needs assessment that identifies and evaluates potential fire supp ponds (based on criteria to be established through rule)	ression				
	4. Acquire landowner approval if the pond is located on private property; and					

- 5. Submit the assessment and proposed pond designations to the State Engineer's Office for review and approval
- 6. At the time of application submission, provide notice and copy of application to the Substitute Water Supply Plan list with a summary of assessment findings (this is an email distribution list provided by the State Engineer), and a 140-day comment period

Approved fire suppression ponds are exempt from the administration of water rights and as such, are not subject to drainage orders by the State Engineer. The State Engineer cannot designate more than 30 surface acres of fire suppression pond in any given county. Approved ponds carry an active designation for 15 years, after which counties and fire districts would need to conduct an updated assessment and submit to the State Engineer for re-designation. Fire suppression ponds must be inspected by the county/fire district annually to ensure ongoing compliance with criteria.

The bill allows water rights holders to petition the State Engineer's designation of a pond to the Water Court with sufficient evidence of injury, within 70 days of the designation.

# Status Position

House Committee on Agriculture, Livestock, & Water Refer Amended to Appropriations Support (CCI Priority Bill)

An amendment was adopted to get additional stakeholders from the water community to a neutral position. The amendment moves water-related criteria for fire suppression ponds to the bill as opposed to developing those requirements through rulemaking. The amendment also creates a rebuttable presumption to allow water rights holders to petition the State Engineer's designation of a pond with sufficient evidence of injury. An additional amendment was adopted to provide additional clarity and protections for water rights holders. This includes setting a 30-surface acre maximum designation of fire suppression ponds per county, extending timelines to provide ample time for comments, claims of injury, and petitions to the Water Court, and reducing the designation timeline from 20 to 15 years.

# SB22-138, Reduce Greenhouse Gas Emissions in Colorado A. Valdez & K. McCormick C. Hansen & K. Priola H-Spon S-Spon Summary SB 138 is a greenhouse gas (GHG) emissions reduction measure that does the following: 1. The bill updates the statewide GHG emission reduction goals to add a 40% reduction for 2028, and a 65% reduction goal for 2035 compared to 2005 GHG pollution levels. 2. It provides financial incentives to promote the replacement of small, gas-powered equipment with electric alternatives by creating a state income tax credit equal to 30% of the purchase price for lawn equipment (defined as lawn mowers, leaf blowers and trimmers) under 10 horsepower for purchases made in 2023 through 2029. 3. The bill gives the Colorado Oil & Gas Conservation Commission (COGCC) authority over class VI injection wells used for sequestration of GHG, including through the issuance and enforcement of permits, and requires operators of a class VI well to provide adequate financial assurance demonstrating that the operator is financially capable of fulfilling obligations imposed on the operator, including the cost of corrective action, well plugging, post-injection site care, site closure, etc. 4. It requires the Commissioner of Agriculture, in consultation with an institution of higher education, to conduct a study on carbon reduction and sequestration opportunities in Colorado's agricultural sector, including the potential development of certified carbon offset programs or credit instruments. The Commissioner is required to submit a study report with any legislative recommendations by December 2022, and can adopt rules in

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# <u>Adjourn</u>